INITIAL DISCUSSIONS ON THE ZERO DRAFT OF THE OUTCOME DOCUMENT FOR THE UN CONFERENCE ON SUSTAINABLE DEVELOPMENT: 25-27 JANUARY 2012

The initial discussions on the "zero draft" of the outcome document for the UN Conference on Sustainable Development (UNCSD or Rio+20) begin today at UN Headquarters in New York. The "zero draft" was developed by the Co-Chairs and Bureau of the UNCSD Preparatory Committee and is intended to serve as the basis for negotiations between now and the Conference, scheduled to take place in Rio de Janeiro, Brazil, from 20-22 June 2012. Titled "The Future We Want," the zero draft incorporates the input that the UNCSD Secretariat received from member states and other stakeholders as well as comments offered during the 15-16 December 2011 Second Intersessional Meeting of the UNCSD.

A BRIEF HISTORY OF UN SUSTAINABLE DEVELOPMENT CONFERENCES

The United Nations Conference on Sustainable Development (UNCSD or Rio+20) will mark the 40th anniversary of the first major international political conference that specifically had the word "environment" in its title. The UNCSD seeks to secure renewed political commitment for sustainable development, assess progress and implementation gaps in meeting previously-agreed commitments, and address new and emerging challenges. The Conference will focus on the following themes: a green economy in the context of sustainable development and poverty eradication, and the institutional framework for sustainable development (IFSD).

STOCKHOLM CONFERENCE: The UN Conference on the Human Environment (UNCHE) was held in Stockholm, Sweden, from 5-16 June 1972, and produced three major sets of decisions: the Stockholm Declaration; the Stockholm Action Plan, made up of 109 recommendations on international measures against environmental degradation for governments and international organizations; and a group of five resolutions calling for a ban on the testing of nuclear weapons, the creation of an international databank on environmental data, addressing actions linked to development and the environment, the creation of an environment fund, and establishing the UN Environment Programme (UNEP), which was charged with providing the central node for global environmental cooperation and treaty making.

BRUNDTLAND COMMISSION: In 1983, the UN General Assembly (UNGA) established an independent commission to formulate a long-term agenda for action. The World Commission on Environment and Development—more commonly known as the Brundtland Commission, named for its Chair, Gro Harlem Brundtland—subsequently issued, in 1987, *Our Common Future*, which stressed the need for development strategies in all countries that recognized the limits of the ecosystem's ability to regenerate itself and absorb waste products. The Commission emphasized the link between economic development and environmental issues, and identified poverty eradication as a necessary and fundamental requirement for environmentally sustainable development.

UN CONFERENCE ON ENVIRONMENT AND DEVELOPMENT: UNCED, also known as the Earth Summit, was held from 3-14 June 1992, in Rio de Janeiro, Brazil, and involved over 100 Heads of State and Government, representatives from 178 countries, and some 17,000 participants. The principal outputs of UNCED were the Rio Declaration on Environment and Development, Agenda 21 (a 40-chapter programme of action) and the Statement of Forest Principles. The UN Framework Convention on Climate Change and the Convention on Biological Diversity were also opened for signature during the Earth Summit. Agenda 21 called for the creation of a Commission on Sustainable Development (CSD) as a functional commission of the UN Economic and Social Council (ECOSOC), to ensure effective follow-up of UNCED, enhance international cooperation, and examine progress in implementing Agenda 21 at the local, national, regional and international levels.

UNGASS-19: The 19th Special Session of the UNGA for the Overall Review and Appraisal of Agenda 21 (23-27 June 1997, New York) adopted the Programme for the Further Implementation of Agenda 21. It assessed progress since UNCED and examined implementation.

WORLD SUMMIT ON SUSTAINABLE DEVELOPMENT: The WSSD met from 26 August-4 September 2002, in Johannesburg, South Africa. The goal of the WSSD, according to UNGA Resolution 55/199, was to hold a ten-year review of UNCED at the Summit level to reinvigorate the global commitment to sustainable development. The WSSD gathered over 21,000 participants from 191 countries. The WSSD negotiated and adopted two main documents: the Johannesburg Plan of Implementation (JPOI); and the Johannesburg Declaration on Sustainable Development. The JPOI is designed as a framework for action to implement the commitments originally agreed at UNCED. The Johannesburg Declaration outlines the path taken from UNCED to the WSSD, highlights challenges, expresses a commitment to sustainable development, underscores the importance of multilateralism and emphasizes the need for implementation.

UNGA 64: On 24 December 2009, the UN General Assembly adopted Resolution 64/236 and agreed to convene the UNCSD in 2012 in Brazil. Resolution 64/236 also called for holding three Preparatory Committee (PrepCom) meetings prior to the UNCSD. On 14 May 2010, UN Secretary-General Ban Ki-moon announced the appointment of UN Under-Secretary-General for Economic and Social Affairs Sha Zukang as Secretary-General for the Conference. The UN Secretary-General subsequently appointed Brice Lalonde (France) and Elizabeth Thompson (Barbados) as executive coordinators.

UNCSD PREPCOM I: The first session of the PrepCom was held from 17-19 May 2010, at UN Headquarters in New York. The PrepCom assessed progress to date and the remaining gaps in implementing outcomes of major summits on sustainable development, as well as new and emerging challenges, a green economy in the context of sustainable development and poverty eradication, and the IFSD. Participants also organized their work in the lead-up to 2012, and considered the UNCSD's rules of procedure.

FIRST INTERSESSIONAL MEETING: The first Intersessional Meeting for the UNCSD convened from 10-11 January 2011, at UN Headquarters in New York. During the meeting, delegates listened to a summary of the findings of the Synthesis Report on securing renewed political commitment for sustainable development, which assesses progress to date and remaining gaps in implementing the outcomes of the major summits on sustainable development, and addresses new and emerging challenges. Panel discussions were held on the green economy in the context of sustainable development and poverty eradication, and on the IFSD.

UNCSD PREPCOM II: The second session of the PrepCom took place from 7-8 March 2011, at UN Headquarters in New York. Delegates discussed progress to date and remaining gaps in the implementation of the outcomes of the major summits on sustainable development, addressed new and emerging challenges, discussed the scope of a green economy and the idea of a blue economy, and debated the IFSD. At the end of the meeting, a decision was adopted on the process for preparing the draft outcome document for the UNCSD.

UNCSD SUBREGIONAL PREPARATORY MEETINGS FOR SIDS: Three subregional preparatory meetings were convened to allow SIDS the opportunity to prepare inputs into the UNCSD preparatory process. The Subregional Preparatory Meeting for the Caribbean convened in Georgetown, Guyana, on 20 June 2011. The Subregional Preparatory Committee for the Atlantic, Indian Ocean, Mediterranean, and South China Sea (AIMS) countries, convened in Mahé, Seychelles, from 7-8 July 2011. The Pacific Subregional Preparatory Joint Ministerial Meeting convened in Apia, Samoa, from 21-22 July 2011. At these meetings, participants adopted recommendations including on creating a green economy in a blue world, strengthening the regional IFSD, and the value and benefits in engaging in the process and the opportunities that it represents, particularly in regard to the green economy.

UNCSD REGIONAL PREPARATORY MEETINGS: The UN regional economic and social commissions organized preparatory meetings for the UN regions between September and December 2011.

The **Regional Preparatory meeting for Latin America and the Caribbean** convened in Santiago, Chile, from 7-9 September 2011. The main outcome of this meeting was a set of negotiated conclusions, which included calls for finding better ways to measure the wealth of countries that adequately reflect the three pillars of sustainable development, and a flexible and efficient global IFSD ensuring effective integration of the three pillars. Delegates also discussed a proposal from Colombia and Guatemala to launch a process to develop sustainable development goals (SDGs).

The **Arab Regional Preparatory Meeting** took place from 16-17 October 2011, in Cairo, Egypt. On the green economy, delegates highlighted the lack of a universal definition and agreed that it should be a tool for sustainable development rather than as a new principle that might replace sustainable development. Regarding the IFSD, some said they could not discuss the international options in detail until the proposals and their financial implications are made clear. Participants also highlighted the need for balance among the three pillars of sustainable development.

The **Regional Preparatory Meeting for Asia and the Pacific** took place from 19-20 October 2011, in Seoul, Republic of Korea. On green economy, although many found merit in the idea, some noted that a green economy should not lead to protectionism or conditionalities. On IFSD, while many favored "strengthening" UNEP, there was no consensus on whether this should be done through transforming UNEP into a specialized agency. Some participants also expressed interest and support for establishing a sustainable development council. Participants adopted the "Seoul Outcome," which was submitted to the Rio+20 Preparatory Committee.

The **Regional Preparatory Meeting for Africa** took place from 20-25 October 2011, in Addis Ababa, Ethiopia. On IFSD, while there was some opposition to the idea of transforming UNEP into a specialized agency, all participants agreed on the need to strengthen the organization. Delegates supported the concept of green economy while indicating that it needs more definition, should not result in protectionism or trade conditionalities, and should include the concept of sustainable land management. On means of implementation, delegates committed to a number of objectives, including ensuring improved environmental governance, transparency and accountability. They also called on the international community to meet existing commitments, such as the need to double aid to Africa. Delegates adopted the Africa Consensus Statement to Rio+20.

The **Regional Preparatory Meeting for Europe and North America** convened in Geneva, Switzerland, from 1-2 December 2011. Participants called for improvement in monitoring and evaluation of progress on sustainable development, better integration of the three pillars of sustainable development, and stronger regional coherence and cooperation. They discussed the proposal for SDGs and supported the need for a green economy roadmap, while acknowledging different views and the need to accommodate the unique challenges of different countries. On IFSD, many supported upgrading and transforming UNEP, creating a sustainable development council, strengthening the regional commissions and national sustainable development councils, and engaging civil society. There was both support for and opposition to proposals for a new international convention elaborating Rio Principle 10 on access to information and public participation.

SECOND INTERSESSIONAL MEETING FOR THE UNCSD: This meeting convened from 15-16 December 2011 at UN Headquarters in New York. Participants discussed the compilation of submissions from states, UN bodies, intergovernmental organizations and Major Groups and provided comments and guidance for the development, structure and format of a "zero draft" of the outcome document to be adopted at the UNCSD in June 2012.